

Message Text

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PAGE 01 STATE 209490

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ORIGIN EA-14

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H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01

SPC-03 SS-20 USIA-15 ACDA-19 IO-14 DPW-01 OMB-01

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FM SECSTATE WASHDC

TO AMEMBASSY TOKYO

AMEMBASSY LONDON

AMEMBASSY CANBERRA

AMEMBASSY PARIS

AMEMBASSY KUALA LUMPUR

AMEMBASSY SEOUL

AMEMBASSY BANGKOK

AMEMBASSY WELLINGTON

AMEMBASSY TAIPEI

AMEMBASSY ROME

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

INFO AMEMBASSY PHNOM PENH

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E.O. 11652: N/A

TAGS: EFIN, EAID, PFOR, CB

SUBJECT: USG SUPPORT FOR CAMBODIAN 1974 EXCHANGE SUPPORT
FUND

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PAGE 02 STATE 209490

REF: PHNOM PENH 10793

1. THE GKR HAS CIRCULATED DIPLOMATIC NOTES TO ADDRESSEES SEEKING SUPPORT FOR THE CAMBODIAN EXCHANGE SUPPORT FUND (ESF) FOR 1974 (REFTEL). EMBASSIES ARE REQUESTED TO SUPPORT THIS GKR APPROACH AT HIGHEST LEVEL BY URGING PRESENT DONORS TO CONTINUE THEIR CONTRIBUTIONS AND ENDORSING GKR REQUESTS FOR NEW DONORS. THE USG CONSIDERS CONTINUING MULTINATIONAL INVOLVEMENT IN CAMBODIA AN IMPORTANT CONTRIBUTION TO ACHIEVING A CEASEFIRE AND A NEGOTIATED SOLUTION THERE.

2. THE GKR CONTROLS 60 TO 70 PERCENT OF THE POPULATION AS WELL AS CAPITAL CITY AND MAJOR URBAN CENTERS. AFTER END OF US BOMBING, GOVERNMENT CONDUCTED A SUCCESSFUL DEFENSE OF KOMPONG CHAM (THIRD LARGEST CITY) AND CONTINUES TO MOVE SUPPLIES ON MEKONG AND ROUTE 4. DESPITE GKR'S MILITARY VIABILITY, INSURGENTS HAVE MOUNTED A STRONG DIPLOMATIC OFFENSIVE SEEKING RECOGNITION FOR SIHANOUK'S GOVERNMENT-IN-EXILE. GKR IS NOW FACING A STRONG TEST IN UNGA LARGELY FROM STATES UNINTERESTED IN REALITIES OF CAMBODIA OR IN ANY COMPROMISE SOLUTION TO THESE DIFFICULTIES.

3. CONTRIBUTION TO THE ESF IS A USEFUL DEMONSTRATION OF SUPPORT TO GKR THAT ALLOWS IT TO SURVIVE THE WAR WHILE GUARDING A SOUND ECONOMIC BASE FOR RECONSTRUCTION AND DEVELOPMENT WITH THE RETURN OF PEACE. GKR'S NOTE (REFTEL) POINTS OUT IN DETAIL SPECIAL PROBLEMS CREATED FOR GKR BY THE WAR WHICH ARE AMELIORATED BY THE FUND. MULTINATIONAL CHARACTER OF FUND AND ITS ENDORSEMENT BY IMF PROVIDE ASSURANCES TO GOVERNMENTS THAT THE ESF IS ECONOMICALLY WORKABLE. POLITICALLY, CONTRIBUTIONS TO THE ESF WILL HELP GKR TO DEMONSTRATE THE CONTINUING INTERNATIONAL STANDING NEEDED FOR EVENTUAL NEGOTIATIONS WITH THE KHMER INSURGENTS.

4. SPECIFIC AMOUNT TO BE REQUESTED BY GKR FOR NEXT YEAR'S ESF NOT KNOWN YET. FUNDING GOAL WILL BE FORMULATED IN CONJUNCTION WITH RECOMMENDATIONS OF IMF MISSION CURRENTLY VISITING PHNOM PENH. REPORT OF THIS IMF TEAM WILL BE DISTRIBUTED TO PROSPECTIVE DONOR NATIONS PRIOR TO ESF MEETING.

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PAGE 03 STATE 209490

5. ADDRESSEES SHOULD ASK THEIR HOST GOVERNMENTS TO ATTEND THE PRELIMINARY MEETING IN PARIS ON NOVEMBER 15 AND TO GIVE URGENT AND SERIOUS CONSIDERATION TO THE GKR REQUEST.

6. FOR TOKYO AND CANBERRA: ABOVE SUPPLEMENTS PREVIOUS CABLE EXCHANGES WITH YOU ON THIS SUBJECT. APPRECIATE YOUR EFFORTS TO DATE. KISSINGER

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